The Development, Current Situation, and Pain Points of Medical

Referral in China

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**ABSTRACT** 

During China's "13th Five-Year Plan," significant advancements were made in establishing a hierarchical

diagnosis and treatment system, including the integration of health organizations, optimization of medical

insurance models, and the implementation of family doctor contracts. Despite progress, challenges persist

in the medical referral system, which is crucial for optimizing resource allocation in the face of rising

healthcare demands driven by urbanization and population ageing. The system faces the issue of "easy

upward referrals, difficult downward referrals," where patients can move from grassroots institutions to

large hospitals with ease but struggle to return. This problem stems from an underdeveloped primary

healthcare system, low trust in grassroots institutions, and complex stakeholder interests. While the

development of medical consortia has made improvements, challenges remain, such as incomplete referral

processes, insufficient information sharing, and limited capacity at grassroots institutions. This paper

reviews the system's development, assesses current issues, and offers policy recommendations to strengthen

the healthcare service system, clarify the roles of institutions, improve referral information systems, and

build trust in grassroots healthcare. These steps aim to improve referral efficiency, equity, and the overall

functioning of the healthcare system in China.

Keywords: Medical referral, Hierarchical Medical System, Medical system

How to Cite

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